

## Message Text

CONFIDENTIAL

PAGE 01 NATO 03868 01 OF 03 231418Z  
ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-04 INR-07 L-03 ACDA-07  
NSAE-00 PA-01 SS-15 PRS-01 SP-02 TRSE-00 DODE-00  
NSCE-00 SSO-00 USIE-00 INRE-00 NSC-05 CU-02  
EURE-00 /060 W  
-----231455Z 006148/45

O 231400Z MAY 77  
FM USMISSION NATO  
TO SECSTATE WASHDC IMMEDIATE 3745  
INFO AMEMBASSY BONN

CONFIDENTIAL SECTION 01 OF 03 NATO 03868

FOR EUR/RPM

E. O. 11652: GDS  
TAGS: CSCE, GW, NATO, PFOR  
SUBJECT: CSCE: DRAFT FRG ANNEXES TO "DECISION SHEET" FOR  
BELGRADE MAIN MEETING

REF: A) LONDON 08330, B) STATE 112806, C) USNATO 2801,  
D) BONN 8609, E) STATE 087324, F) USNATO A-149, MARCH  
30, 1977

THE FRG DELEGATION HAS CIRCULATED THE FOLLOWING DRAFT  
ANNEXES TO THE NINE'S "DECISION SHEET" FOR THE BELGRADE  
MAIN MEETING. DRAFT ANNEX I IS A SCHEDULE FOR THE MAIN  
MEETING; DRAFT ANNEX II, WHICH IS PRECEDED BY FRG COM-  
MENTS, IS A REVISED VERSION OF THE GERMAN PAPER ON PROCE-  
DURAL ARRANGEMENTS REPORTED IN REF F AND TAKES ACCOUNT OF  
US COMMENTS (REF E). WE WOULD EXPECT THAT THE FOLLOWING  
DRAFTS MAY BE REFERRED TO BY MEYER-LANDRUT AND JOETZE DUR-  
ING THEIR MAY 26-27 WASHINGTON VISIT. ACTION REQUEST: ANY  
COMMENTS WASHINGTON WOULD WISH US TO MAKE IN POLADS, IF  
POSSIBLE, IN TIME FOR MAY 26 MEETING ON CSCE.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 NATO 03868 01 OF 03 231418Z

BEGIN TEXT:

ANNEX I

SUBJECT: DRAFT TIME SCHEDULE FOR THE BELGRADE MAIN CSCE  
MEETING

1. OPENING STATEMENTS IN OPEN PLENARY CONFERENCE

(DURATION: UP TO A WEEK).

2. DISCUSSION OF EVALUATION IN CLOSED PLENARY. THE BASKETS COULD BE TAKEN EITHER CONSECUTIVELY, OR IN ALTERATION (E. G., BASKET I IN THE MORNING, BASKET II IN THE AFTER-NOON, BASKET III THE NEXT MORNING, AND SO ON). IN THE LATTER CASE, COMMITTEES COULD START WORK AT A VERY EARLY STAGE. (THREE WEEKS)

3. DISCUSSION OF EVALUATION AND OF "NEW PROPOSALS" IN COMMITTEES (COULD TAKE AT LEAST FIVE WEEKS).

4. DISCUSSION OF FOLLOW-UP IN AD HOC WORKING GROUP (COULD LAST AT LEAST TWO WEEKS).

5. FINAL CLOSED PLENARY TO RECEIVE CONTRIBUTIONS FROM THE COMMITTEES AND TO AGREE CONCLUDING DOCUMENT (COULD LAST ONE-TWO WEEKS).

6. CLOSING STATEMENTS IN OPEN PLENARY (UP TO A WEEK).

ANNEX II

SUBJECT: DRAFT PROCEDURAL ARRANGEMENTS FOR THE BELGRADE MAIN MEETING

COMMENTS:

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 NATO 03868 01 OF 03 231418Z

THE FOLLOWING PAPER ON PROCEDURAL ARRANGEMENTS FOR THE BELGRADE MAIN MEETING IS A REVISED DRAFT OF OUR PAPER ON THE SAME SUBJECT, DATED 23RD MARCH 1977. COMMENTS OF THE US DELEGATION, CIRCULATED 19TH APRIL 1977, HAVE BEEN TAKEN INTO CONSIDERATION. THE US SUGGESTION, HOWEVER, TO CUT OUT ALL THOSE SECTIONS WHICH ARE INTENDED TO REFLECT EITHER HELSINKI RECOMMENDATIONS OR GENEVA WORKING METHODS OR SILENT PROCEDURES HAS NOT BEEN FOLLOWED. IN OUR OPINION IT SEEMS ADVISABLE TO INCLUDE ALL OF THEM IN THE DRAFT, IN ORDER TO AVOID LENGTHY PROCEDURAL DISCUSSIONS IN BELGRADE IN THE COORDINATING COMMITTEE AS TO WHETHER SUCH A REGULATION IS APPLICABLE TO THE FOLLOW-UP MEETING OR NOT, THE INTENTION BEING THAT THE MAIN MEETING DISPOSES OF A DOCUMENT ON PROCEDURAL ARRANGEMENTS WHICH IS COMPLETE. THERE REMAINS, OF COURSE, THE PROVISION OF PARA 88 OF THE HELSINKI FINAL RECOMMENDATIONS ACCORDING TO WHICH PROCEDURES CAN BE ALTERED BY CONSENSUS.

THE METHOD OF REGISTERING TEXTS (PROVISIONALLY AND FINAL-

LY) IS COVERED IN ITEM 16 AS AMENDED. ITEMS 7 (OBSERVERS) AND 8 (CONTRIBUTIONS) OF THE PAPER OF 23RD MARCH HAVE BEEN DELETED AS THEY FIGURE IN PARA 4 B OF OUR DRAFT "DECISION SHEET" (GERMAN PAPER, DATED MAY 6) FOR THE PREPARATORY MEETING.

--DRAFT PROCEDURAL ARRANGEMENTS FOR THE MAIN BELGRADE  
---CSCE MEETING

#### 1. PROCEDURAL PROVISIONS OF THE FINAL ACT

ACCORDING TO PARA 4 OF THE CHAPTER "FOLLOW-UP TO THE CON-

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 NATO 03868 02 OF 03 231423Z  
ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-04 INR-07 L-03 ACDA-07  
NSAE-00 PA-01 SS-15 PRS-01 SP-02 TRSE-00 DODE-00  
NSCE-00 SSO-00 USIE-00 INRE-00 NSC-05 CU-02  
EURE-00 /060 W  
-----231456Z 006187 /45

O 231400Z MAY 77  
FM USMISSION NATO  
TO SECSTATE WASHDC IMMEDIATE 3746  
INFO AMEMBASSY BONN

CONFIDENTIAL SECTION 02 OF 03 NATO 03868

FERENCE" OF THE FINAL ACT (FA), P. 134:

-THE RULES OF PROCEDURE

-THE WORKING METHODS AND

-THE SCALE OF DISTRIBUTION FOR THE EXPENSES OF  
THE CSCE WILL, MUTATIS MUTANDI, BE APPLIED TO THE MEETINGS  
ENVISAGED IN PARAGRAPH 1 (C), 2 AND 3 OF THE SAME CHAPTER;

-THE MEETINGS WILL BE HELD IN THE PARTICIPATING STATES IN  
ROTATION;

-THE HOST COUNTRY WILL PROVIDE THE SERVICES OF A TECHNICAL  
SECRETARIAT.

#### 2. MEETINGS TO WHICH THESE PROVISIONS APPLY

THE MEETINGS ENVISAGED IN PARA 1 (C), 2 AND 3 INCLUDE

-THE PREPARATORY MEETING SCHEDULED TO START ON THE 15 JUNE 1977, AS WELL AS

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 NATO 03868 02 OF 03 231423Z

-THE MEETING OF "REPRESENTATIVES APPOINTED BY THE MINISTERS OF FOREIGN AFFAIRS" TO BE HELD IN 1977.

### 3. SOURCES

THE RULES OF PROCEDURE AND THE SCALE OF DISTRIBUTION FOR THE EXPENSES ARE CONTAINED IN THE FINAL RECOMMENDATIONS OF THE HELSINKI CONSULTATIONS (FR), ADOPTED BY THE MINISTERS OF FOREIGN AFFAIRS AT THE FIRST STAGE OF CSCE (HELSINKI, 3RD TO 7TH JULY 1973). SOME OF THE "WORKING METHODS" HAVE BEEN SPELLED OUT IN THE DECISION SHEET OF THE COORDINATING COMMITTEE MEETING DURING THE SECOND STAGE AT GENEVA. FOR OTHERS, "SILENCE PROCEDURES" HAVE BEEN DEVELOPED.

### 4. PARTICIPANTS

THE 35 PARTICIPANTS OF THE CSCE ARE LISTED IN PARA 1 OF THE FA.

### 5. REPRESENTATION

ACCORDING TO THE FOLLOW-UP CHAPTER OF FA, ITEM 2(B), THE MAIN MEETING WILL BE HELD "AT THE LEVEL OF REPRESENTATIVES APPOINTED BY THE MINISTERS OF FOREIGN AFFAIRS".

### 6. COMPOSITION OF DELEGATIONS

IN ACCORDANCE WITH PARA 8 FR THE PARTICIPATING STATES WILL BE REPRESENTED BY SUCH DELEGATES AND EXPERTS AS THEY SHALL DESIGNATE FOR THE PURPOSE.

### 7. WORKING BODIES

THE WORKING BODIES OF THE BELGRADE MEETING WILL BE: THE COORDINATING COMMITTEE, 3 COMMISSIONS (ONE FOR "EACH BASKET") AND A WORKING GROUP ON THE MEDITERRANEAN. THE COORDINATING COMMITTEE CAN SET UP ADDITIONAL WORKING

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 NATO 03868 02 OF 03 231423Z

GROUPS. INFORMAL GROUPS CAN BE SET UP BY ALL WORKING BODIES.

8. CONSENSUS

THE CONSENSUS RULE AS DEFINED IN PARA 69 FR WILL BE STRICTLY OBSERVED, IT READS AS FOLLOWS:

"CONSENSUS SHALL BE UNDERSTOOD TO MEAN THE ABSENCE OF ANY OBJECTION EXPRESSED BY A REPRESENTATIVE AND SUBMITTED BY HIM AS CONSTITUTING AN OBSTACLE TO THE TAKING OF THE DECISION IN QUESTION".

9. CHAIRMAN

IN ACCORDANCE WITH PARA 71 FR, THE CHAIR OF THE INAUGURAL MEETINGS OF THE WORKING BODIES SHALL BE TAKEN BY THE REPRESENTATIVE OF THE HOST COUNTRY. THEREAFTER, THE CHAIRMAN SHALL BE DESIGNATED ON A BASIS OF DAILY ROTATION, IN FRENCH ALPHABETICAL ORDER, STARTING FROM A LETTER DRAWN BY LOT.

10. INFORMAL GROUPS CAN BE CHAIRED BY A "COORDINATOR".

11. THE CHAIRMAN OF THE LAST MEETING OF A WORKING BODY WILL REPORT TO THE COORDINATING COMMITTEE ON THE RESULTS OF THE WORK OF THAT WORKING BODY WHEN INVITED TO DO SO.

12. EXECUTIVE SECRETARY

AN EXECUTIVE SECRETARY HAS BEEN APPOINTED BY THE

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 NATO 03868 03 OF 03 231429Z  
ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-04 INR-07 L-03 ACDA-07  
NSAE-00 PA-01 SS-15 PRS-01 SP-02 TRSE-00 DODE-00  
NSCE-00 SSO-00 USIE-00 INRE-00 NSC-05 CU-02  
EURE-00 /060 W  
-----231457Z 006253 /45

O 231400Z MAY 77  
FM USMISSION NATO  
TO SECSTATE WASHDC IMMEDIATE 3747  
INFO AMEMBASSY BONN

CONFIDENTIAL SECTION 03 OF 03 NATO 03868

YUGOSLAV GOVERNMENT ON THE BASIS OF PARA 74 FR, AND THE PARTICIPATING STATES HAVE AGREED TO THIS APPOINTMENT. HIS FUNCTIONS ARE DESCRIBED IN PARAS 75/76 FR (ORGANIZATION OF THE SERVICES, RECRUITMENT OF STAFF, REPORT ON FINANCES).

13. OPENING AND CLOSING STATEMENTS

IN PARALLEL TO THE FIRST AND THIRD STAGES OF THE CSCE, DELEGATIONS WILL STATE THE VIEWS OF THEIR GOVERNMENT "ON THE PROBLEMS RELATING TO SECURITY AND COOPERATION IN EUROPE" (PARA 7 OF FR) IN FORMAL INAUGURAL AND CLOSING SESSIONS. IN ACCORDANCE WITH PARA 77 FR, OFFICIAL VERBATIM RECORD OF THESE STATEMENTS SHALL BE TAKEN.

14. PROPOSALS RELATING TO THE AGENDA

PROPOSALS ON MATTERS OF SUBSTANCE AND AMENDMENTS THERETO SHALL BE SUBMITTED IN WRITING TO THE CHAIRMAN OF A MEETING. BOTH SHALL BE CIRCULATED TO ALL PARTICIPANTS (PARA 78 OF FR). TEXTS AGREED BY THE WORKING BODIES SHALL BE PROVISIONALLY REGISTERED BY THE EXECUTIVE SECRETARY AND CIRCULATED AMONG THE PARTICIPANTS, FOR FINAL ADOPTION BY THE CONCLUDING PLENARY.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 NATO 03868 03 OF 03 231429Z

15. FORMAL RESERVATIONS

FORMAL RESERVATIONS OR INTERPRETATIVE STATEMENTS CONCERNING GIVEN DECISIONS MUST BE SUBMITTED IN WRITING TO THE EXECUTIVE SECRETARY WHO WILL DUELY REGISTER THEM AND CIRCULATE THEM TO THE PARTICIPATING STATES (PARA 79 OF FR).

16. OPEN AND CLOSED MEETINGS

THE WORKING BODIES WILL NOT, AS A RULE, MEET IN OPEN SESSIONS, UNLESS THE PARTICIPANTS SO DECIDE. THE FORMAL INAUGURAL AND CLOSING SESSIONS REFERRED TO IN PARA 15 ABOVE WILL BE OPEN (SEE PARA 80 OF FR).

17. CONFERENCE DOCUMENTS

ACCORDING TO PARA 85 FR, PARTICIPANTS SHALL DECIDE BY CONSENSUS ON, AND SPECIFY THE CONTENTS OF, ANY DOCUMENT THEY WISH TO BE MADE PUBLIC. IN ACCORDANCE WITH THE SECOND FINAL CLAUSE OF THE FINAL ACT, THE TEXT OF THE FINAL DOCUMENT OF THE BELGRADE MEETING WILL BE PUBLISHED IN EACH PARTICIPATING STATE, WHICH WILL DISSEMINATE AND MAKE IT KNOWN AS WIDELY AS POSSIBLE.

18. LANGUAGES

THE PROVISIONS OF PARAS 81-84 FR WILL BE FULLY APPLIED.

19. POINTS OF ORDER

ACCORDING TO PARA 86 FR, A REPRESENTATIVE MAY RAISE A POINT OF ORDER, AND THE CHAIRMAN SHALL GIVE HIM THE FLOOR IMMEDIATELY.

20. LIST OF SPEAKERS

IN ACCORDANCE WITH PARA 87 FR, THE CHAIRMAN SHALL KEEP A CONFIDENTIAL

CONFIDENTIAL

PAGE 03 NATO 03868 03 OF 03 231429Z

LIST OF SPEAKERS AND MAY DECLARE IT CLOSED WITH THE CONSENT OF THE MEETING.

FOR THE FORMAL INAUGURAL AND CLOSING SESSIONS, THE SEQUENCE WILL BE ESTABLISHED BY LOT, THE HOST COUNTRY HAVING THE RIGHT TO SPEAK THE OPENING AND CLOSING WORDS OF THE MEETING.

21. RIGHT OF REPLY

THE RIGHT OF REPLY WILL BE ACCORDED EVEN AFTER A LIST OF SPEAKERS HAS BEEN DECLARED CLOSED (PARA 87 FR). IT WILL NOT BE INVOKED DURING THE FORMAL INAUGURAL AND CLOSING SESSIONS.

22. MODIFICATION OF PROCEDURAL ARRANGEMENTS

THE PROCEDURAL ARRANGEMENTS HAVE BEEN ADOPTED. THEY CAN ONLY BE ALTERED BY CONSENSUS. BENNETT

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptoning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** GW, PFOR  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 23-May-1977 12:00:00 am  
**Decapton Date:** 01-Jan-1960 12:00:00 am  
**Decapton Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977NATO03868  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** RR  
**Errors:** N/A  
**Expiration:**  
**Film Number:** n/a  
**Format:** TEL  
**From:** NATO  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1977/newtext/t19770526/aaaaawgq.tel  
**Line Count:** 370  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE  
**Message ID:** a4d7568b-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION EUR  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 7  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 77 LONDON 08330, 77 STATE 112806, 77 USNATO 2801, 77 BONN 8609, 77 STATE 087324, 77 USNATO A-149  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 03-Feb-2005 12:00:00 am  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 2399538  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** CSCE: DRAFT FRG ANNEXES TO "DECISION SHEET" FOR BELGRADE MAIN MEETING  
**TAGS:** CSCE, NATO  
**To:** SECSTATE WASHDC BONN  
**Type:** TE  
**vdkvgwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/a4d7568b-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009